# IFIAR 2022 Member Profile – AOB

## 1. Jurisdiction

### 1.1 Insert the name of the jurisdiction in English:

Germany

## 2. Member

### 2.1 Insert the name of the Member, both in the local language and in English:

- Abschlussprüferaufsichtsstelle (APAS)
- Auditor Oversight Body (AOB)

(Full legal titles:

- Abschlussprüferaufsichtsstelle beim Bundesamt für Wirtschaft und Ausfuhrkontrolle
- Auditor Oversight Body at the Federal Office for Economic Affairs and Export Control)

### 2.2 Include relevant contact information, including postal address, telephone numbers, a link to the website and other relevant information:

Uhlandstr. 88 – 90
10717 Berlin
Germany
Tel.: +49 (0) 6196 – 908 3000
Email: Infoapas@apasbafa.bund.de
Website: www.apasbafa.bund.de

### 2.3 Include the basis for establishment of the Member, as well as the legislation or regulations which provide the Member the authority/mandate with respect to audit regulation. Please describe with an appropriate level of detail the mission and responsibilities of the Member with respect to audit regulation:

The AOB was established as a result of the EU Audit Reform. Its basis are both the Regulation (EU) No. 537/2014 of 16 April 2014 as well as the EU Directive 2014/56/EU of 16. April 2014, amending the original Audit

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1 In the case where there are two or more regulators from the same jurisdiction that have been approved according to Section 2.3 of the IFIAR Charter, they together are considered as one Member. In that case, regulators are requested to include information for both organizations in the Member Profile.
Directive (2006/43/EC of 17 May 2006), transposed into German national law by the Abschlussprüferaufsichtsreformgesetz (APAReG; Auditor Oversight Reform Act) published in the federal gazette on 5 April 2016 and which amended the Wirtschaftsprüferordnung (WPO; Public Accountants Act).

The AOB is the competent authority as per Article 32 of the EU Directive 2006/43/EC and Art. 20 (1) (c) of the EU Regulation No. 537/2014. The missions and responsibilities of the AOB are set out in § 66a of the amended WPO. They include:

- inspections of PIE audit firms and PIE audits
- enforcement (investigations and sanctions) in relation to PIE audits
- supervision of the Chamber of Public Accountants (Wirtschaftsprüferkammer, abbr. WPK) and ultimate responsibility and decision-making power especially in relation to the following activities of the WPK:
  - licensing of public accountants and sworn accountants ("Wirtschaftsprüfer" and "vereidigte Buchprüfer")
  - licensing of audit firms
  - revocation of licenses
  - registration of public accountants and audit firms
  - disciplinary oversight
  - external quality assurance
- mandatory statement on any amendments to professional rules (ethics, quality control) issued by the WPK for approval by the Federal Ministry of Economics
- market monitoring in accordance with Article 27 of the Regulation (EU) No. 537/2014

The AOB is the competent authority for the organisation and performance of inspections of auditors/audit firms who audit public interest entities.

The AOB cooperates in case of cross-border oversight proceedings concerning statutory auditors with the relevant authorities abroad.

2.4 Have there been any major changes to the Member's organization or to the governing legislation since completing last year's Member Profile?

☐ Yes ☐ No

If yes, please describe these changes with an appropriate level of detail:
### 3. Governing Body Composition and members

#### 3.1 Describe with an appropriate level of detail the current composition of the Member’s governing body, including the ratio between Board members who are independent from the audit profession and those who are not. The audit profession includes, for example: audit firms, professional accountancy bodies and bodies or entities associated with the audit profession.

The AOB is led by its Chief Executive Director, Mr. Michael Sell, supported by two Executive Directors (Mr. Martin Kocks, Directorate Inspections and Quality Assurance, and Mr. Naif-Raffael Kanwan, Directorate Enforcement and Policy Matters).

Each Directorate has four Divisions.

In terms of decision making, the following structure is in place:

Decisions in oversight matters are taken by so-called “Panels” or “Ruling Chambers”. Each Panel consists of 5 knowledgeable members of staff of the AOB and is chaired by one member of the leadership structure (i.e. either the Chief Executive Director or an Executive Director); the remaining four members of the panel cannot belong to the leadership structure. At least two members of a panel must have a legal background and must be qualified to hold the office of judge. Decisions will be taken by simple majority.

In addition, the AOB is supported by a Consulting Committee that shall offer advice and counsel the AOB in relation to the accomplishment of its tasks. The AOB may consult the Consulting Committee in individual oversight cases (discretionary), but the Consulting Committee is not involved in decision-making processes. The Consulting Committee may, however, make general recommendations for enhancements in the oversight practice. The committee will consist of 3-5 knowledgeable members appointed by the Federal Ministry for Economics for four-year term. They must be independent from the profession in accordance with the EU-Regulation (Article 2 § 3 (3) of the APAReG refers to Article 21 subparagraph 3 and Article 26 (5) sub-paragraph 2 sentence 4 of the Regulation (EU) No. 537/2014).

#### 3.2 What are the eligibility criteria / requirements and composition requirements for the members of the governing body?

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2 An individual is independent of the profession even if he is a CPA, Chartered Accountant, or holder of another equivalent qualification, as long as this individual is not employed by or affiliated to a registered audit firm, nor employed by or affiliated to of a professional accountancy body, nor employed by or affiliated to bodies or entities associated with the audit profession.
The position of Chief Executive Director as well as any other leadership position (including the Executive Directors and Heads of Divisions) was publicly tendered. Members of the governing body must be knowledgeable in areas relevant for statutory audits, i.e. accounting, auditing, tax or law etc.

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<tr>
<th>3.3. Is each member of the governing body independent from the audit profession? The audit profession includes, for example: audit firms, professional accountancy bodies and bodies or entities associated with the audit profession.</th>
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<td>☑ Yes</td>
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<th>3.4 If the answer to question 3.3 is “No”, is the majority of the members of the governing body non-practitioner?</th>
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<td>☐ Yes</td>
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<th>3.5 If the answer to question 3.3 is “No”, which safeguards are in place to provide for the Member’s overall independence from the audit profession?</th>
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<td>N/A</td>
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<th>3.6 Is there a restriction or recusal process that is applicable to members of the governing body of the Member who are current or former auditors/practitioners?</th>
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<td>☑ Yes</td>
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Does this include a “cooling-off” period for former auditors?

| ☑ Yes | ☐ No |

If yes to either of the above, please describe:

All members of the governing body, i.e. the Chief Executive Director, the Executive Director and Heads of Divisions as well as the members of decision-making panels must be independent from the audit profession; Article 2 § 2 (3) and (4) of the APAReG refers to the relevant independence provision in Article 21 sub-paragraph 3 of the Regulation (EU) No. 537/2014.

The applicable cooling-off period is three years in accordance with Article 21 sub-paragraph 3 of the Regulation (EU) No. 537/2014.

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<th>3.7 Other than the governing body, are members of the profession involved in the Member’s organization (including in any inspections, committee or panel role)?</th>
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<td>4. Funding Arrangements</td>
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<td>5. Inspection System</td>
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5.3 Please describe with an appropriate level of detail the requirements and practices regarding the frequency of inspections:

The frequency of inspections is in accordance with Article 26 (2) subparagraph 2 (a) and (b) of the Regulation (EU) No. 537/2014. According to the AOB’s Rules of Procedure ("Verfahrensordnung"), the cycle will be determined by the number of audit engagements. Audit firms who perform a certain number of audits (currently more than 25 PIE) will be subject to annual inspections. Those audit firms with fewer audit engagements are subject to inspections every three years or six years. However, inspections can take place on an ad-hoc basis if deemed necessary.

6. Audit and Financial Market

6.1 Provide the number of audit firms subject to inspections. Include an indication of the number of public interest audits (PIEs) and other audits that fall under the Member’s oversight or mandate.

- Number of audit firms subject to inspections: 66 (2020)
- Number of PIEs: 1,043 (PIE: listed entities, non-listed banks and insurance companies) (as of 31.12.2019)

6.2 What are the sizes and market shares of each of the largest audit firms in the Member’s jurisdiction?

1. PwC: 2154 Mio Euro
2. E&Y: 1980 Mio Euro
3. KPMG: 1776 Mio Euro
4. Deloitte: 988 Mio Euro
5. BDO: 222 Mio. Euro

7. Main Other Responsibilities of the Member within the area of Audit Oversight

7.1 Please indicate whether the Member has responsibility for tasks other than Inspections within the area of Audit Oversight:

- Registration/Licensing
- Audit and/or Ethics Standard Setting (in parts)
- Permanent Education of Auditors
- Enforcement
- Other: External quality assurance by means of Monitored Peer Review

7.2 If the Member has the responsibility for Registration/Licensing, please indicate whether this responsibility is undertaken directly or through oversight of Registration/Licensing conducted by another organization?
7.3 If the Member has the responsibility for Audit and/or Ethics Standard Setting, please indicate whether this responsibility is undertaken directly or through oversight of Audit and/or Ethics Standard Setting conducted by another organization?

☐ Directly ☑ Through Oversight (in parts)

- If directly, please describe the responsibility with an appropriate level of detail.

- If through oversight, please indicate the name of the other organization and its composition (i.e. whether practitioners from the audit profession are involved in decision-making). Also give a description of the powers of the other organization and procedures applied, as well as the role of the Member in these procedures.
The AOB itself has no active role in the setting of Audit and/or Ethics standards, except for being involved in the adoption of standards regarding professional ethical duties which are set out in the WPK’s by-laws (to the extent that such duties are not already legally codified). These by-laws do, however, contain some ethical standards dealing with aspects of quality control. Any such by-laws issued by the WPK must be presented to the AOB for comment before adoption by the Ministry for Economic Affairs and Climate Action.

7.4 If the Member has the responsibility for Permanent Education of Auditors, please indicate whether this responsibility is undertaken directly or through oversight of Permanent Education of Auditors conducted by another organization?

- Directly
- Through Oversight

- If directly, please describe the responsibility with an appropriate level of detail.

- If through oversight, please indicate the name of the other organization and its composition (i.e. whether practitioners from the audit profession are involved in decision-making). Also give a description of the powers of the other organization and procedures applied, as well as the role of the Member in these procedures.

Permanent education is a professional duty of any auditor in Germany. This duty is controlled by the WPK. Details are set out in the WPK’s by-laws. This area is overseen by the AOB by means of technical supervision.

7.5 If the Member has the responsibility for Enforcement, please indicate whether this responsibility is undertaken directly or through referral to other organization(s)?

- Directly
- Through Referral

- If directly, kindly provide a brief description or summary of the enforcement responsibility, the procedure and process involved, including the regulatory reporting process that led to disciplinary action.

- If through referral, please indicate the name of the other organization and its composition (i.e. whether practitioners from the audit profession are involved in decision-making). Also give a description of the enforcement powers of the other organization and procedures applied, as well as the role of the Member in these procedures.
The AOB is directly responsible for enforcement as far as PIE auditors are concerned. It is also the technical supervisor of the WPK who is responsible for enforcement matters related to other auditors.

7.6 If the Member has the responsibility for other tasks within the area of Audit Oversight, please describe with an appropriate level of detail:

The AOB is generally responsible for technical oversight over the WPK regarding its tasks mentioned in § 4 I 1 of the Public Accountant Act.

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<th>8. Main Other Responsibilities of the Member outside the area of Audit Oversight</th>
<th>8.1 Please describe with an appropriate level of detail whether the Member has responsibility for tasks outside the area of audit oversight such as Supervision of Financial Reporting or Securities Regulation:</th>
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<th>9. Major Events and Activities</th>
<th>9.1 Describe any recent major events and activities:</th>
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<td>▪ <strong>Bankruptcy of Wirecard AG:</strong> The AOB has continued to address the events surrounding the bankruptcy and the implications that resulted from the German Parliament’s Committee of Inquiry assessment of the Wirecard case which presented its final report in June 2021. The AOB is analysing how to incorporate the Committee’s findings and conclusions on the field of auditing and auditor oversight into its work and professional development. The AOB’s own investigation into the work of the auditors remains ongoing.</td>
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<td>▪ <strong>Act on Strengthening the Financial Market Integrity (FISG):</strong> As a reaction to the bankruptcy of Wirecard AG in June 2020, an Act on Strengthening the Financial Market Integrity (Finanzmarktintegritätsstärkungsgesetz – FISG) has been adopted and entered into effect on 1 July 2021 (with some staggered provisions that entered into force later). The FISG is aimed at restoring and enhancing confidence in the German financial market and provides changes for companies, auditors and financial reporting enforcement. The FISG provides for various amendments in, among others, the German Public Accountant Act (WPO), the German Commercial Code (HGB) and the German Stock Corporation Act (AktG). There are too many to mention them all, but the following amendments are, in particular, noteworthy for auditors and auditor oversight bodies:</td>
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| ▪ **Stricter rules about auditor rotations:** The FISG implements a maximum duration for an audit engagement of PIEs of ten years (now without the option
to prolong them for a further ten years which existed for PIES other than banks or insurance companies). The maximum term for the internal rotation of the key audit partner was reduced from currently seven to five years.

- **Stricter prohibitions of non-audit services:** Furthermore, the FISG contains a revocation of the member state options exercised to permit selected blacklisted non-audit services pursuant to Art. 5 (1.2) of Regulation (EU) No 537/2014: ban on tax and valuation services. The exemption relating to the fee cap was also abolished.

- **Increase of the liability caps for auditors and tightened criminal liability:** The FISG incorporates differentiated and higher maximum liability amounts (Sec. 323 (2) HGB). In case of intent or gross negligence, no liability cap will apply for audits of capital market-oriented companies. Furthermore, the FISG also provides for a significant tightening of criminal liability for accounting and auditing offences (Sec. 332 HGB).

- **Enhanced rights to exchange and provide information:** In order to ensure an efficient exchange of information, the transfer of information to certain other authorities is no longer at the discretion of the AOB, but rather an obligation (Sec. 66c (1) WPO). In addition, the FISG opens up the opportunity in cases of public interest to provide information to the public whether disciplinary proceedings were initiated/are ongoing (Sec. 64 (VI) WPO). However, more in-depth information on potential breaches of professional duties or personal data remains subject to confidentiality.

- **Changes to internal procedures and bylaws:** Through a change in its bylaws, the AOB has addressed the issue of potential conflicts of interest regarding its staff (including the leadership of the AOB) in connection with trading or holding shares. It is now deemed incompatible with certain functions at the AOB if staff members hold shares of relevant audited entities with a value of more than 5 T€, or if there are other financial interests with the same value. For the Chief Executive Director and the Executive Directors, no such threshold applies (meaning that they are effectively precluded from trading any shares etc.).