

## IFIAR 2022 Member Profile – CPOSA

| 1. Jurisdiction        | 1.1 Insert the name of the jurisdiction in English:  |
|------------------------|--|
|                        | Republic of Bulgaria   |
|                        |  |
| 2. Member <sup>1</sup> | 2.1 Insert the name of the Member, both in the local language and in English:  |
|                        | Commission for Dublic Ourselicht of Chatutany Auditany   |
|                        | Commission for Public Oversight of Statutory Auditors  |
|                        | (Комисия за публичен надзор над регистрираните одитори)  |
|                        | 2.2 Include relevant contact information, including postal address, telephone numbers, a link to the website and other relevant information:   |
|                        | Sofia 1000, Bulgaria, 22 Serdika Str., fl. 7   |
|                        | Tel.: 003592 983 55 39; 003592 489 72 60   |
|                        |  |
|                        | E-mail: office@cposa.bg  |
|                        | Website: http://www.cposa.bg/  |
|                        | 2.3 Include the basis for establishment of the Member, as well as the legislation or regulations which provide the Member the authority/mandate with respect to audit regulation. Please describe with an appropriate level of detail the mission and responsibilities of the Member with respect to audit regulation:   |
|                        | The Commission for Public Oversight of Statutory Auditors (CPOSA) is<br>established in 2008 following the amendments of the Independent<br>Financial Audit Act, adopted by the National Assembly in June 2008<br>(repealed on 2nd December 2016). A new Independent Financial Audit Act<br>was adopted - effective from 2nd December 2016. It regulates the<br>establishment and functioning of a public oversight of statutory auditors'<br>system in Bulgaria. |
|                        | The public oversight of statutory auditors is exercised by CPOSA:  |
|                        | Public oversight of registered auditors – extract from the Independent Financial Audit Act (IFAA)  |
|                        | <u>Art. 12.</u>  |

<sup>&</sup>lt;sup>1</sup> In the case where there are two or more regulators from the same jurisdiction that have been approved according to Section 2.3 of the IFIAR Charter, they together are considered as one Member. In that case, regulators are requested to include information for <u>both organizations</u> in the Member Profile.



| (1) Public oversight of registered auditors shall be carried out by the Commission.   |
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| (2) The oversight under paragraph 1 shall be carried out in accordance with the requirements of this Act and Regulation (EU) No 537/2014 of the European Parliament and of the Council of 16 April 2014 on specific requirements regarding statutory audit of public-interest entities and repealing Commission Decision 2005/909/EC (OJ, L 158/77 of 27 May 2014), hereinafter referred to as "Regulation (EU) No 537/2014", over: |
| 1. the professional activities of registered auditors;  |
| 2. the activities of ICPA in the cases referred to in this Act;   |
| 3. The Commission shall perform ongoing monitoring on the developments in the market for providing the services in accordance with the requirements of Art. 27 of Regulation (EU) No 537/2014.;   |
| 4. The Commission shall be the competent authority for the regulation and oversight of registered auditors in the Republic of Bulgaria.   |
| Responsibilities and functions of the Commission<br>Art. 71. (1) The Commission shall bear ultimate responsibility for the<br>oversight of:   |
| 1. acquiring the right to practice as a registered auditor, registering auditors, including other European Union Member State and third-country auditors and the temporary suspension of the right to pursue activities as a registered auditor;  |
| 2. adopting standards on professional ethics, internal quality control with regard to the activities of registered auditors and the performance of statutory financial audit and audit related services;  |
| 3. continuing professional development of registered auditors;  |
| 4. registered auditors' professional activity quality assurance system;   |
| 5. applying coercive administrative measures and imposing administrative sanctions.   |
| 2.4 Have there been any major changes to the Member's organization<br>or to the governing legislation since completing last year's Member<br>Profile?   |
| □ Yes   ☑ No  |
| If yes, please describe these changes with an appropriate level of detail:  |
|   |
|   |



| 3. | Governing Body<br>Composition and<br>members | 3.1 Describe with an appropriate level of detail the current composition of the Member's governing body, including the ratio between Board members who are independent from the audit profession and those who are not <sup>2</sup> . The audit profession includes, for example: audit firms, professional accountancy bodies and bodies or entities associated with the audit profession. |
|----|--|---|
|    |  | The Commission (the governing body of CPOSA) is a collective body and<br>has the following composition: a Chairperson and 4 Members. In the<br>absence of the Chairperson, his or her functions are performed by a<br>Member of the Commission appointed by the Chairperson on a case-by-<br>case basis.  |
|    |  | The Chairman and the Members are elected by the National Assembly.  |
|    |  | - One Member was nominated by the Minister of Finance;  |
|    |  | - One Member was nominated by the Governor of Bulgarian National Bank;  |
|    |  | - One Member was nominated by the Chairman of the Financial Supervision Commission;   |
|    |  | - One Member was nominated by the Managing Board of the Institute of<br>Certified Public Accountants (ICPA). This Member is also a member of ICPA,<br>which is the national professional organization for all Certified Public<br>Accountants in Bulgaria.  |
|    |  | The Chairman and the Members (including the one who is a member of ICPA) comply with the independence requirements of Art. 21 of Regulation (EU) № 537/2014 (described in detail in the answer to question 3.5).  |
|    |  | 3.2 What are the eligibility criteria / requirements and composition requirements for the members of the governing body?  |
|    |  | According to Article 72 and 73 of IFAA, the election and composition requirements for the Chairperson and the Members of the Commission are as follows:   |
|    |  | <b>Art. 72</b> Only Bulgarian citizens meeting the requirements below may serve as a Chairperson and Members of the Commission:   |

 $<sup>^{2}</sup>$  An individual is independent of the profession even if he is a CPA, Chartered Accountant, or holder of another equivalent qualification, as long as this individual is not employed by or affiliated to a registered audit firm, nor employed by or affiliated to of a professional accountancy body, nor employed by or affiliated to bodies or entities associated with the audit profession.



| 1. they should have on a Master's degree;             | completed higher education in law or economics with  |
|---|--|
| -   | knowledge in the fields related to financial audit and<br>year professional experience in those fields;  |
| 3. they should not offence;                           | have been convicted for intentionally committed  |
| 4. they should compl<br>Art. 21 of Regulation         | y with the independence requirements referred to in (EU) No 537/2014.  |
| <b>Art. 73</b> The Chairpers Assembly following a     | on of the Commission shall be elected by the National public procedure.  |
| Commission, he or                                     | oth period from the election of the Chairperson of the<br>she shall hold consultations for nomination of<br>r candidates complying with the following principle: |
| 1. one person shal                                    | be proposed by the Minister of Finance;  |
| <ol> <li>one person sha<br/>National Bank;</li> </ol> | all be proposed by the Governor of the Bulgarian   |
| 3. one person sha<br>Supervision Comm                 | ll be proposed by the Chairperson of the Financial ission;   |
|   | II be proposed by the Management Board of ICPA on by its General Assembly.   |
|   | commission shall be elected by the National Assembly by the Chairperson of the Commission.   |
| 3.3 ls each member                                    | of the governing body independent from the audit   |
| profession? The au                                    | dit profession includes, for example: audit firms,<br>ntancy bodies and bodies or entities associated  |
| □ Yes   | ☑ No   |
|   | juestion 3.3 is "No", is the majority of the members<br>dy non-practitioner?   |
| ⊠ Yes   | 🗆 No   |
|   | question 3.3 is "No", which safeguards are in place<br>Member's overall independence from the audit  |



|                         | The requirements of Art. 21 of Regulation (EU) № 537/2014 state the following:   |  |
|-------------------------|--|--|
|                         | "The competent authorities shall be independent of statutory auditors and<br>audit firms A person shall not be a member of the governing body, or<br>responsible for the decision-making, of those authorities if during his or<br>her involvement or in the course of the three previous years that person: |  |
|                         | (a) has carried out statutory audits;  |  |
|                         | (b) held voting rights in an audit firm;   |  |
|                         | (c) was member of the administrative, management or supervisory body of an audit firm;   |  |
|                         | (d) was a partner, employee of, or otherwise contracted by, an audit firm.<br>The funding of those authorities shall be secure and free from undue<br>influence by statutory auditors and audit firms."  |  |
|                         | 3.6 Is there a restriction or recusal process that is applicable to members of the governing body of the Member who are current or former auditors/practitioners?  |  |
|                         | ⊠ Yes □ No   |  |
|                         | Does this include a "cooling-off" period for former auditors?  |  |
|                         | ⊠ Yes □ No   |  |
|                         | If yes to either of the above, please describe:  |  |
|                         | The applicable cooling-off period is three years in accordance with Article 21 sub-paragraph 3 of the Regulation (EU) No. 537/2014.  |  |
|                         | 3.7 Other than the governing body, are members of the profession involved in the Member's organization (including in any inspections, committee or panel role)?  |  |
|                         | □ Yes   ☑ No   |  |
|                         | If yes, please describe their role with an appropriate level of detail,<br>including the ratio between those who are independent and those who<br>are not in the relevant function and whether such role includes<br>decisional or control authority:  |  |
|                         |  |  |
| 4. Funding Arrangements | 4.1 Describe the main funding arrangements of the Member, including the setting and approval of the budget and the fees, if any:   |  |
|                         |  |  |



|                      | The Commission is an independent body, a legal entity which is supported<br>by the state budget only. The annual budget is due to an approval by the<br>National Assembly. No fees are collected.  |  |  |
|----------------------|--|--|--|
|                      | 4.2 Is the funding free from undue influence by the profession?  |  |  |
|                      | ⊠ Yes □ No   |  |  |
|                      | Please describe with an appropriate level of detail the safeguards in place to prevent undue influence by the profession:  |  |  |
|                      | - The annual budget is due to an approval by the National Assembly;  |  |  |
|                      | - The Chairman and the Members of the Commission are elected by the National Assembly  |  |  |
|                      | - Art. 70, paragraph 3 of the IFAA states that: "In conducting its activities under this Act and Regulation (EU) No 537/2014, the Commission shall be independent and shall not receive instructions from any other authorities, institutions or persons."   |  |  |
|                      |  |  |  |
| 5. Inspection System | <ul> <li>5.1 Does the Member have the responsibility for recurring inspections of audit firms undertaking audits of public interest entities (PIEs)?</li> <li>✓ Yes □ No</li> <li>5.2 Is this responsibility undertaken directly or through oversight of</li> </ul>  |  |  |
|                      | inspection conducted by another organization?  |  |  |
|                      | ☑ Directly   |  |  |
|                      | • If directly, kindly provide a brief description or summary of the responsibility, including the regulatory reporting process after inspections i.e. recommendations issued, follow-up, etc.).  |  |  |
|                      | • If through oversight of another organization, please describe with an appropriate level of detail the other organization, its relation to the Member, its role, and the arrangements for oversight:  |  |  |
|                      | For conducting the inspections there is created a special unit: "Directorate<br>Inspections and Investigations". Currently, there are 15 inspectors,<br>including the head of the unit. It carries out the inspections, thematic<br>reviews and the investigations in accordance with the decisions of the<br>Commission (the governing body). The scope of the audit quality control<br>inspections is in compliance with the requirements of Article 26(6) of the<br>Audit Regulation. |  |  |



|                                  | 5.3 Please describe with an appro<br>requirements and practices regarding th  |  |
|----------------------------------|---|--|
|                                  | The frequency of inspections of PIE-s audit the basis of risk assessment.   | ors is at least once in 3 years on   |
| 6. Audit and Financial<br>Market | 6.1 Provide the number of audit firms subject to inspections. Includ<br>an indication of the number of public interest audits (PIEs) and othe<br>audits that fall under the Member's oversight or mandate.                      |  |
|                                  | The total number of registered auditors (n<br>85) is 789. This number includes: 106 au<br>01.01.2021-31.12.2021. For the same perio<br>been performed, of which 713 audits of PI<br>are considered as one) consolidations inclu | uditors of PIEs for the period<br>od a total of 13 351 audits have<br>Es (608 audits if the joint audits |
|                                  | <ul><li>6.2 What are the sizes and market shares of each of the largest audit firms in the Member's jurisdiction?</li><li>Market share of the largest audit firms based on the revenue from audit services:</li></ul>           |  |
|                                  |   | 42.429/  |
|                                  | PricewaterhouseCoopers Audit LTD  | 12,12%   |
|                                  | Deloitte Audit LTD  | 10,22%   |
|                                  | Ernst & Young Audit LTD   | 8.10%  |
|                                  | KPMG Bulgaria LTD   | 6,35%  |
|                                  | Grant Thornton Bulgaria LTD AFA LTD   | 5.97%  |
|                                  |   | 3,25%  |
|                                  | Baker Tilly Klitou & Partners Limited   | 1.85%  |
|                                  | HLB Bulgaria LTD<br>BDO Bulgaria LTD  | 1.73%<br>1.60%   |
|                                  | RSM BG LTD  | 1.45%  |
|                                  | Market share of the largest audit firms le engagement carried out:  |  |
|                                  | Grant Thornton Bulgaria LTD   | 2.53%  |
|                                  | Ernst & Young Audit LTD   | 2.06%  |
|                                  | PricewaterhouseCoopers Audit LTD  | 1.89%  |
|                                  | AFA LTD   | 1.79%  |
|                                  | Primorska Audit Company LTD   | 1. 66%   |
|                                  | Deloitte Audit LTD Bulgaria LTD   | 1.62%  |
|                                  | KPMG Bulgaria LTD   | 1.55%  |
|                                  | Vasil Stoilov Todorov   | 1.08%  |
|                                  | HLB Bulgaria LTD  | 1.06%  |



|    |  | Activ LTD  | 1.05%   |
|----|--|--|---|
|    |  |  |   |
|    |  |  |   |
| 7. | Main Other<br>Responsibilities of the<br>Member <u>within</u> the area<br>of Audit Oversight | <ul> <li>7.1 Please indicate whether the Membe other than Inspections within the area of<br/>☑ Registration/Licensing<br/>☑ Audit and/or Ethics Standard Setting<br/>☑ Permanent Education of Auditors<br/>☑ Enforcement<br/>□ Other:</li> </ul> | f Audit Oversight:  |
|    |  | 7.2 If the Member has the responsibilit<br>please indicate whether this responsibilit<br>through oversight of Registration/Licer<br>organization?  | ility is undertaken directly or   |
|    |  | ☑ Directly   | oversight   |
|    |  | If directly, please describe the response level of detail.   | onsibility with an appropriate  |
|    |  | <ul> <li>If through oversight, please indic<br/>organization and its composition (i.d<br/>the audit profession are involved in<br/>description of the powers of the othe<br/>applied, as well as the role of the Mer</li> </ul>                  | e. whether practitioners from<br>decision-making). Also give a<br>er organization and procedure |
|    |  | Since 28.02.2020, the CPOSA is responsible auditors in accordance with the requirement the IFAA);  | -   |
|    |  | The Rules and Procedures for examination<br>accountants are approved by CPOSA (Art.<br>IFAA), which are then organised and condur<br>of all the exams and after 3 years of praction<br>registered auditor can be made with CPOS.                 | 36, paragraph 1, point 6 of the cted by ICPA. Upon completion tical training, a request to be a |
|    |  | According to Article 91 of the IFAA:<br>The Commission shall carry out reviews in<br>the lawful and effective exercising of the f<br>paragraph 1(1)-1(2) concerning registration   | functions referred to in Art. 36,   |



| 7.3 If the Member has the responsibility for <u>Audit and/or Ethics</u><br><u>Standard Setting</u> , please indicate whether this responsibility is<br>undertaken directly or through oversight of Audit and/or Ethics<br>Standard Setting conducted by another organization?  |  |
|--|--|
| ☑ Directly   |  |
| • If directly, please describe the responsibility with an appropriate level of detail.   |  |
| • If through oversight, please indicate the name of the other organization and its composition (i.e. whether practitioners from the audit profession are involved in decision-making). Also give a description of the powers of the other organization and procedures applied, as well as the role of the Member in these procedures.              |  |
| Under Art. 71, paragraph 1, point 2 of the IFAA, CPOSA has the ultimate responsibility for the oversight of adopting standards on professional ethics, internal quality control with regard to the activities of registered auditors and the performance of statutory financial audit and audit related services;                                  |  |
| In Art. 9, paragraph 2 of IFAA is stated that the applicable auditing standards shall be the International Standards on Auditing, the International Standard on Quality Control and the other international pronouncements issued by the International Federation of Accountants through the International Auditing and Assurance Standards Board. |  |
| Art. 10 of IFAA states that a registered auditor shall apply the principles<br>and requirements of the Code of Ethics for Professional Accountants<br>issued by the International Federation of Accountants through the<br>International Ethics Standards Board for Accountants and adopted by ICPA.   |  |
| 7.4 If the Member has the responsibility for <u>Permanent Education of</u><br><u>Auditors</u> , please indicate whether this responsibility is undertaken<br>directly or through oversight of Permanent Education of Auditors<br>conducted by another organization?  |  |
| □ Directly   |  |
| <ul> <li>If directly, please describe the responsibility with an appropriate level of detail.</li> </ul>   |  |
| • If through oversight, please indicate the name of the other organization and its composition (i.e. whether practitioners from the audit profession are involved in decision-making). Also give a description of the powers of the other organization and procedures applied, as well as the role of the Member in these procedures.              |  |



| out trainings for certified<br>professional qualifications of<br>development of registered<br>IFAA)<br>According to Article 91 of IF<br>The Commission shall carry                  | y out reviews in respect of ICPA's activities for ercising of the functions referred to in Art. 36,   |
|---|---|
|   | the responsibility for <u>Enforcement</u> , please<br>consibility is undertaken directly or through<br>ion(s)?  |
| ☑ Directly  | □ Through Referral  |
| enforcement responsi<br>including the regulato<br>action.   | vide a brief description or summary of the<br>ibility, the procedure and process involved,<br>ry reporting process that led to disciplinary   |
| organization and its on<br>the audit profession a<br>description of the enf   | please indicate the name of the other<br>composition (i.e. whether practitioners from<br>re involved in decision-making). Also give a<br>forcement powers of the other organization<br>ed, as well as the role of the Member in these   |
| the ultimate responsibilit<br>administrative measures<br>Commission applies superv<br>are deficiencies or infringer<br>relation to the quality assur                                | ragraph 1, point 5 of IFAA the Commission has<br>ty for the oversight of applying coercive<br>and imposing administrative sanctions. The<br>isory measures (Article 89 of IFAA) where there<br>ments in the activities of a registered auditor in<br>rance system, or for a failure to comply with the<br>s for a failure to cooperate or is impeding the<br>activities.                            |
| a registered auditor to disco<br>Commission may also imp<br>auditor's right to conduct<br>public-interest entities. Th<br>authority supervising the a<br>temporary prohibition on a | Commission may issue mandatory guidelines to<br>ontinue or correct the infringements made. The<br>pose temporary prohibitions on a registered<br>a statutory financial audit to any entity or to<br>be Commission may propose to a competent<br>ctivities of a public-interest entity to impose a<br>member of the management body of the entity<br>inctions. The relevant supervisory authority is |



|    |   | required within a reasonable period to notify the Commission about the actions undertaken.  |
|----|---|---|
|    |   | Additionally, the Commission may impose a financial or property sanction<br>on a registered auditor in the cases described in Article 110 of IFAA.  |
|    |   | The Commission publishes on its website all imposed administrative sanctions and supervisory measures which have entered into force, providing information about the type and nature of the infringement and the identity of the natural or legal person on whom those sanctions have been imposed. (extract from Article 111 of IFAA)  |
|    |   | Since the amendment of the IFAA from 28.02.2020 CPOSA also has the possibility to sanction the Audit Committees if they do not inform CPOSA for approving an additional service by the auditor of the PIE, for a change that should be entered into the register, or if they have not submitted an annual report for their activities to CPOSA (amendment of Article 110 IFAA); An option for an agreement to terminate the administrative and penal proceedings except for in the cases of repeated violations or where the act constitutes a criminal offence (amendments of Articles 110A, 110bn 110c IFAA); |
|    |   | 7.6 If the Member has the responsibility for other tasks within the area of Audit Oversight, please describe with an appropriate level of detail:<br>-  |
| 8. | Main Other<br>Responsibilities of the<br>Member <u>outside</u> the<br>area of Audit Oversight | 8.1 Please describe with an appropriate level of detail whether the<br>Member has responsibility for tasks outside the area of audit oversight<br>such as Supervision of Financial Reporting or Securities Regulation:  |
|    |   | CPOSA is also responsible for performing an ongoing monitoring on the   |
|    |   | developments in the market for providing the services in accordance with  |
|    |   | the requirements of Art. 27 of Regulation (EU) No 537/2014.   |
|    |   |   |
| 9. | Major Events and<br>Activities  | 9.1 Describe any recent major events and activities:  |
| 1  |   |   |