

IFIAR 2024 Member Profile - CSSF

1. Jurisdiction	1.1 Insert the name of the jurisdiction in English:
	Luxembourg
2. Member ¹	2.1 Insert the name of the Member, both in the local language and in English:
	Commission de Surveillance du Secteur Financier (CSSF) (No English name - Free translation is Financial Sector Supervision Commission)
	2.2 Include relevant contact information, including postal address, telephone number(s), a general email address (if any) and a link to the Member's website:
	283, Route d'Arlon, L-1150 Luxembourg
	Postal Address: L-2991 Luxembourg
	Website: www.cssf.lu
	2.3 Include the basis for establishment of the Member, as well as the legislation or regulations which provide the Member the authority/mandate with respect to audit regulation. Please describe with an appropriate level of detail the mission and responsibilities of the Member with respect to audit regulation:
	In the context of the transposition of the Directive 2006/43/CE, the CSSF has been formally appointed by the government by the law of 18 December 2009 on the audit profession as the public oversight authority for statutory auditors and audit firms in Luxembourg. In this respect, the CSSF assume the ultimate responsibility in the areas of
	 approval and registration of statutory auditors and audit firms, adoption of standards on professional ethics, internal quality control of audit firms and auditing continuing education, quality assurance system investigative and administrative disciplinary systems.
	The initial law of 2009 was replaced by the law of 23 rd of July 2016 which transposes the Amendments from Directive 2014/56/UE to the Directive 2006/43/CE and the option allowed by the EU Regulation 537/2014.

¹ In the case where there are two or more regulators from the same jurisdiction that have been approved according to Section 2.3 of the IFIAR Charter, they together are considered as one Member. In that case, regulators are requested to include information for <u>both organizations</u> in the Member Profile.

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The only change in the mandate to the CSSF is the competence for the resolution of out-of-court complaint in relation to statutory audit of accounts.

- 2.4 Please indicate whether the Member has responsibility for the following tasks within the area of Audit Oversight:
- ☑ Licensing
- **☑** Registration
- ☑ Audit and/or Ethics Standard Setting
- ☑ Permanent Education / Continous Training of Auditors
- **☑** Inspection
- **☑** Enforcement
- ☐ Other: _____

3. Governing Body Composition and members

3.1 Describe with an appropriate level of detail the current composition of the Member's governing body, including, where possible, the names, the organization they represent (if any) and brief backgrounds of the governing body members, or provide a link to a page on your website where this information is provided.

The <u>CSSF's administrative structures</u> are the Board, the Executive Board, the Resolution Board and the Council for the Protection of Depositors and Investors (hereinafter the "CPDI")."

CSSF Board:

<u>Chair</u>: Maureen WIWINIUS – <u>Ministry of Finance</u> - 5 years (end

30.06.2024) - independent

Vice-Chair: vacant

Members:

Daniel CROISE- <u>IRE Board Member</u> - 5 years (end 29.02.2028) - not independent

Yasmin GABRIEL – <u>Ministry of Finance</u> - 5 years (end 24.11.2024) – independent

Jerry GRBIC - ABBL - 5 years (end 30.09.2027) - independent

Camille THOMMES - ALFI - 5 years (end 14.12.2025) - independent

Pascale TOUSSING – <u>Ministry of Finance</u> - 5 years (end 31.01.2027) - independent

Andy PEPIN - Ministry of Finance - 5 years (end 30.04.2026) - independent

The Board exercises the following powers:

(a) It determines the annual budget, including the budget of the Resolution Board, and approves the Executive Board's financial accounts and



management report, which shall be submitted to it before they are presented to the Government for approval.

- (b) It makes a proposal to the Government concerning the appointment of the CSSF's réviseur d'entreprises agréé (approved statutory auditor).
- (c) It gives an opinion on the general situation concerning the CSSF's conditions and tariffs, and in particular those relating to the terms under which the CSSF's staff costs and operating costs shall be reimbursed by the companies and persons subject to its supervision.
- (d) It approves the Executive Board's rules and regulations.
- (e) It gives its opinion before any decision is made to dismiss a member of the Executive Board.
- (f) It sets the general policy as well as the annual and long-term investment programmes which are submitted to it by the Executive Board before being submitted for approval to the Minister responsible for the CSSF. The general policy and the annual and long-term investment programmes take into account the needs of the Resolution Board.

CSSF Executive Board:

Claude MARX 5 years (end 04.02.2026) - independent
Françoise KAUTHEN-HENNICO 5 years (end 21.01.2026) - independent
Jean-Pierre FABER 5 years (end 31.08.2026) - independent
Marco ZWICK 5 years (end 31.08.2028) - independent
Claude WAMPACH 5 years (end 31.12.2029) - independent

- (1) The Executive Board is the CSSF's highest executive authority.
- (2) The Executive Board determines the measures and makes the decisions that enable the CSSF to perform its functions in accordance with the law. It is responsible for the reports and proposals required by its remit to send to the Board and the Government. Within the limits of its remit and role, the CSSF has the power to make regulations. These regulations are published in the *Official Journal*. Moreover, the CSSF shall put in place a five-year objectives plan with the Minister responsible for the CSSF.
- (3) The Executive Board sends the Minister responsible for the CSSF an annual progress report on the financial sector segment which it supervises.
- (4) The Executive Board is empowered to initiate any act of administration or disposal which is necessary for, or conducive to, fulfilment of the CSSF's remit and its organisation.
- (5) The Executive Board recruits, appoints and, without prejudice to Article 5(f), dismisses CSSF staff members.
- (6) The Executive Board represents the CSSF judicially and extrajudicially.



3.2 What are the eligibility criteria / requirements and composition requirements for the members of the governing body? E.g. Does national legislation require representatives on the governing body from certain organizations, or with specific experience, etc. The CSSF is governed by a "non-executive" Board of Directors which comprises seven members appointed by the Government in Council for a period of five years. The senior executive authority of the CSSF is the Executive Board, composed of a Director General and four Directors appointed by the Grand Duke on the proposal of the Government in Council for a period of five years. Members of the Executive Board have civil servant status and are totally independent from the audit profession. In accordance with article 9 of the law of 23 December 1998 as amended, the Executive Board works out measures and takes decisions it deems useful and necessary for the fulfilment of the CSSF's mission and for its organisation. 3.3 Is there a restriction or recusal process that is applicable to members of the governing body of the Member who are current or former auditors/practitioners? ☐ Yes ☑ No Does this include a "cooling-off" period for former auditors? ☐ Yes **☑** No If yes to either of the above, please describe: 4.1 Please describe the national independence requirements for the 4. Independence safeguards governing body and its members, and legal or regulatory requirements/provisions in place that safeguard their independence from the audit profession. The Executive Board is responsible for measures and decisions for the fulfilment of the CSSF's mission and its organisation., and are all nonpractitioners, thus independent from the audit profession. The responsibilities of the "non-executive" Board members are very limited. Are employees of the Member covered by the same or separate set of independence requirements? ☐ Same set of requirements ☐ Different set of requirements If there are separate independence requirements for employees, please describe: The CSSF's staff is composed of agents treated as civil servants who are subject to the laws and regulations governing civil servants.



	4.2 Are there any additional safeguards in place that provide for the Member's overall independence from the audit profession? E.g. through the appointment process, specific Board actions, etc.
	☐ Yes ☑ No
	If yes, please describe:
5. Funding Arrangements	5.1 Describe the main funding arrangements of the Member, including the setting and approval of the budget:
	The CSSF's core operating costs are currently funded by the population the CSSF has under its supervision. Taxes received from the audit profession represent less than 10% of the total taxes collected by the CSSF.
	5.2 Is the funding free from undue influence by the profession?
	☑ Yes □ No
	Please describe with an appropriate level of detail the safeguards in place to prevent undue influence by the profession:
	The CSSF is responsible as the public oversight authority for statutory auditors and audit firms in Luxembourg, and, in addition, acts concurrently as the financial supervisory authority in Luxembourg where it is responsible for the prudential supervision of credit institutions, stock exchanges, and securities markets, among other duties.
	The CSSF is authorized to levy taxes on the above-supervised persons and undertakings to cover its staff, financial and operating costs. The Grand-ducal Regulation of 17 December 2021 lays down the amounts applicable and guarantees full financing of the operating costs.
	The CSSF is subject to the control of the Court of Auditors (<i>Cour des comptes</i>) as to the appropriate use of the public financial participation it receives.
C. Audit Mankat	C4 Dravide the number of qualit firms publicat to increations. Include
6. Audit Market	6.1 Provide the number of audit firms subject to inspections. Include an indication of the number of public interest audits (PIEs) and other audits that fall under the Member's oversight or mandate.
	53 audit firms are subject to inspections out of which 12 perform audit of PIEs. As at December 31, 2023, there were an estimated 420 PIEs audits and 13 200 statutory audits for non-PIEs.
	6.2 Please describe the sizes (in terms of revenue / number of listed entity clients / number of partners and audit staff / etc. – whichever measure is commonly used and available in your jurisdiction) and



	market shares of each of the largest audit firms in the Member's jurisdiction.
	Market share:
	Deloitte 16%
	KPMG 13%
	E&Y 19%
	PWC 33%
	Size in terms of revenue:
	Deloitte 147.606 K€
	E&Y 236.049 K€
	KPMG 165.461 K€
	PWC 602.756 K€
7. Inspection System	7.1 Does the Member have the responsibility for recurring inspections of audit firms undertaking audits of public interest entities (PIEs)?
	☑ Yes □ No
	By virtue of Article 36 of Law of 23 July 2016 concerning the audit
	profession, the CSSF has ultimate responsibility for recurring inspections
	of PIE audits.
	of the dudies.
	7.2 Is this responsibility undertaken directly or through oversight of inspection conducted by another organization?
	☑ Directly ☐ Through Oversight
	If directly, please describe the responsibility, including the follow-up and reporting process, and the regulatory measures available to be taken as a result of inspections (if described in Question 11 Enforcement, please reference that section for details on such measures).
	If through oversight of another organization, please describe with an appropriate level of detail the other organization, its relation to the Member, its role, and the arrangements for oversight by the Member:
	This is based on Article 39 of Law of 23 July 2016 concerning the audit profession.
	Based on Articles 37 and 39(3) of the Audit Law, the CSSF may require all information as is necessary for the accomplishment of its tasks and access to any document in any form whatsoever and to receive a copy thereof.
	After the quality assurance review, the CSSF issues, for the <i>cabinet de révision agréé</i> (approved audit firm) a report which includes notably:



	 the preventive measures (Article 42) of d'entreprises agréés (approved statut partners for audit files which show sign Luxembourg regulatory framework; a summary for the firm, listing the manner of the firm, listing the manner of the firm. 	ory auditors) acting as signing gnificant breaches to the ain deficiencies with respect to its
	internal organization and for which the implementation of corrective measure	•
	A follow-up is set up to verify that the au appropriate corrective measures and tha deficiencies have been identified in the caddress these shortcomings.	t the professionals for which
	7.3 Please describe with an app requirements and practices regarding	
	PIEs audit firms are subject to quality ins with the exception of the Big Four which audit firms are reviewed at least every six	are reviewed every year. Non-PIE
	7.4 Does the Member have its own if from the professional body or so independent contractors, etc. for the contractors, etc. for the contract tick the boxes that apply: (multiple responsed to tick a box if non-employee revealed are not a core staffing approach.	ub-contract to third parties, conduct of inspections? Please conses allowed) Note that there is
	☑ Employees of the Member	☐ Professional body
	☐ Third Parties	☐ Other
	Please explain below:	
	The public oversight of the audit professi composed of 10 inspectors and 1 ad inspectors are in charge of the quality as:	Iministrative employee. The 10
8. Licensing	8.1 If the Member has the responsibilit whether this responsibility is undertake of Licensing conducted by another organization.	en directly or through oversight
	☑ Directly ☐ Through	Oversight
	If directly, please describe the responsibility an appropriate level of detail.	sibility, including any changes,
	If through oversight, please indication and its composition. All powers of the other organization and prole of the Member in these procedure	lso, give a description of the rocedure applied, as well as the



	According to article 36.3.a of the Law of 23 rd July 2016, the CSSF shall assume responsibility:
	(a) for the granting of the title of 'réviseur d'entreprises (statutory auditor)' and 'cabinet de révision (audit firm)' in accordance with Article 3 of this Law;
	(b) for the approval and registration of <i>réviseurs d'entreprises agréés</i> (approved statutory auditors) and <i>cabinets de révision agréés</i> (approved audit firms) in accordance with Articles 5 and 12 of this Law;
	(c) for the registration of audit firm approved in another Member state in accordance with article 6 of this law
	(d) for the registration and public oversight of third-country auditors and third-country audit entities in accordance with Articles 57 and 58 of this Law.
9. Registration	9.1 If the Member has the responsibility for <u>Registration</u> , please indicate whether this responsibility is undertaken directly or through oversight of Registration conducted by another organization?
	☑ Directly ☐ Through Oversight
	If directly, please describe the responsibility, including any changes, with an appropriate level of detail.
	with an appropriate level of detail. If through oversight, please indicate the name of the other organization and its composition (i.e. whether practitioners from the audit profession are involved in decision-making). Also, give a description of the powers of the other organization and procedure
	with an appropriate level of detail. If through oversight, please indicate the name of the other organization and its composition (i.e. whether practitioners from the audit profession are involved in decision-making). Also, give a description of the powers of the other organization and procedure applied, as well as the role of the Member in these procedures. According to article 36.3.a of the Law of 23 rd July 2016, the CSSF shall
	with an appropriate level of detail. If through oversight, please indicate the name of the other organization and its composition (i.e. whether practitioners from the audit profession are involved in decision-making). Also, give a description of the powers of the other organization and procedure applied, as well as the role of the Member in these procedures. According to article 36.3.a of the Law of 23 rd July 2016, the CSSF shall assume responsibility: (a) for the granting of the title of 'réviseur d'entreprises (statutory auditor)' and 'cabinet de révision (audit firm)' in accordance with Article 3 of this
	If through oversight, please indicate the name of the other organization and its composition (i.e. whether practitioners from the audit profession are involved in decision-making). Also, give a description of the powers of the other organization and procedure applied, as well as the role of the Member in these procedures. According to article 36.3.a of the Law of 23 rd July 2016, the CSSF shall assume responsibility: (a) for the granting of the title of 'réviseur d'entreprises (statutory auditor)' and 'cabinet de révision (audit firm)' in accordance with Article 3 of this Law; (b) for the approval and registration of réviseurs d'entreprises agréés (approved statutory auditors) and cabinets de révision agréés (approved



10. Audits and/or Ethics Standard Setting	10.1 If the Member has the responsibility for Audit and/or Ethics Standard Setting, please indicate whether this responsibility is undertaken directly or through oversight of Audit and/or Ethics Standard Setting conducted by another organization?
	☑ Directly ☐ Through Oversight
	If directly, please describe the responsibility, including any changes, with an appropriate level of detail.
	If through oversight, please indicate the name of the other organization and its composition (i.e. whether practitioners from the audit profession are involved in decision-making). Also, give a description of the powers of the other organization and procedures applied, as well as the role of the Member in these procedures.
	According to article 36.3.b of the Law of 23 rd July 2016, the CSSF shall assume responsibility:
	(a) for the adoption of auditing standards in the area of the activities referred to in Article 1(6) in accordance with Article 33(2) of this Law;
	(b) for the adoption of standards of professional ethics and standards relating to the internal quality control of cabinets de révision agréés (approved audit firms);
11. Permanent Education / Continuous Training of Auditors	11.1 If the Member has the responsibility for Permanent Education / Continuous Training of Auditors, please indicate whether this responsibility is undertaken directly or through oversight of Permanent Education / Continuous Training of Auditors conducted by another organization?
Continuous Training of	<u>Continuous Training of Auditors</u> , please indicate whether this responsibility is undertaken directly or through oversight of Permanent Education / Continuous Training of Auditors conducted by
Continuous Training of	Continuous Training of Auditors, please indicate whether this responsibility is undertaken directly or through oversight of Permanent Education / Continuous Training of Auditors conducted by another organization?
Continuous Training of	Continuous Training of Auditors, please indicate whether this responsibility is undertaken directly or through oversight of Permanent Education / Continuous Training of Auditors conducted by another organization? ☑ Directly ☐ Through Oversight If directly, please describe the responsibility, including any changes,
Continuous Training of	Continuous Training of Auditors, please indicate whether this responsibility is undertaken directly or through oversight of Permanent Education / Continuous Training of Auditors conducted by another organization? ☑ Directly ☐ Through Oversight If directly, please describe the responsibility, including any changes, with an appropriate level of detail. If through oversight, please indicate the name of the other organization and its composition (i.e. whether practitioners from the audit profession are involved in decision-making). Also, give a description of the powers of the other organization and procedures



	Failure to respect the continuing education requirements shall constitute a disciplinary offence, which may give rise to the sanctions mentioned in Articles 43 and 78 of this Law.	
12. Enforcement	12.1 If the Member has the responsibility for <u>Enforcement</u> , please indicate whether this responsibility is undertaken directly or through referral to other organization(s)?	
	☑ Directly ☐ Through Referral	
	If directly, please describe the responsibility and procedures applied (including investigations, disciplinary actions or sanctions), as well as the reporting process for disciplinary action.	
	If through referral, please indicate the name of the other organization and its composition (i.e. whether practitioners from the audit profession are involved in decision-making). Also, give a description of the enforcement powers of the other organization and procedures applied, as well as the role of the Member in these procedures.	
	According to article 36.3.e of the Law of 23 rd July 2016, the CSSF shall assume responsibility for the exercise of the power to impose sanctions and administrative measures:	
	The CSSF shall impose sanctions or administrative measures mentioned under paragraph 1 toward "réviseurs d'entreprises agréés" (approved statutory auditors), approved audit firms or audit firms which have:	
	 (a) committed an infringement of the legal or EU regulation 537/2014 requirements or their applicative measures; (b) committed professional misconduct and negligence; (c) conducted themselves contrary to professional scrupulousness and dignity and in breach of honor and integrity; (d) refused to provide documents or other information requested, needed by the CSSF for the purpose of the application of this law 	
	 and the regulation 537/2014; (e) provided documents or other information that prove to be incomplete, inaccurate or false; (f) impeded the exercise of the CSSF's powers of inspection and 	
	 investigation; (g) not published on their website within four months of the end of each accounting year the transparency report prescribed by Article 13 of the regulation 537/2014; 	
	(h) not complied with the injunctions of the CSSF or accompanying measures pronounced according to paragraph 2, point a) or of article 42.	
	In case of infringements to this law or to the regulation 537/2014, the CSSF may pronounce a temporary prohibition of up to three years' duration,	



banning a member of an audit firm or a member of an administrative or management body of a public-interest entity from exercising functions in audit firms or public-interest entities. In case of infringements to this law or to the regulation 537/2014, the CSSF may pronounce sanctions foreseen under points (e) to (g) of paragraph 1 toward natural or legal person having committed the infringement. Sanctions and accompanying measures pronounced by the CSSF may be subject to appeal in accordance to article 46. The application of the sanction or accompanying measure is suspended during the delay for appeal and procedure. 13.1 If the Member has the responsibility for other tasks within the area 13. Other Responsibilities of Audit Oversight or Audit Regulation, please describe with an in Audit Oversight or **Audit Regulation** appropriate level of detail: According to article 36.4 of the Law of 23rd July 2016, the CSSF is competent for the resolution of out-of-court complaint relating to statutory audit. The CSSF may end a procedure at any time if it finds that any of the parties uses the procedure for other purposes than the search for an amicable settlement of the complaint. The procedure is not a mediation procedure within the meaning of the law of 24 February 2012 introducing the mediation in civil and commercial matters. The CSSF's intervention shall be subject to the principles of impartiality, independence, transparency, expertise, effectiveness and fairness, referred to in Directive 2013/11/EU of the European Parliament and of the Council of 21 May 2013 on alternative dispute resolution for consumer disputes and amending Regulation (EC) No 2006/2004 and Directive 2009/22/EC (Directive on consumer ADR). 14. Main Other 14.1 Please describe with an appropriate level of detail, the responsibility of the Member for tasks outside the area of audit Responsibilities of the Member outside the oversight or audit regulation such as supervision of financial area of Audit Oversight reporting or securities regulation: or Audit Regulation In addition to its responsibilities as audit regulator, the CSSF acts currently as the financial supervisory authority in Luxembourg. As such, the CSSF is responsible for the prudential supervision of credit institutions, other professionals of the financial sector, undertakings for collective investments, pension funds, SICARs, securitisation vehicles issuing securities to the public on a continuous basis, stock exchanges, payment and securities settlement systems, operators of payment or securities settlement systems. It also supervises the securities markets.



15. Member Update for 15.1 Are there any major news, activities, events or updates (on audit public information (if matters, the Member's organization, the governing legislation or the authority/responsibilities) that you wish to keep the public informed of any) since completing last year's Member Profile? ☐ Yes ☑ No If yes, please describe these changes with an appropriate level of detail: The Audit Law in Luxembourg will be modified in 2024 to include the transposition of CSRD. The CSSF will be in charge of the oversight of auditors carrying out assurance on sustainability reporting. Thematic review on issuers' sustainability statements on the verge of the CSRD entry into force: 2022 climate-related disclosures: Gap analysis (cssf.lu) The CSSF released a thematic report on ISQM 1 implementation (30/01/2024): The CSSF released its ISQM1 implementation thematic report – CSSF

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