

#### IFIAR 2019 Member Profile - CSSF

1. Jurisdiction	1.1 Insert the name of the jurisdiction in English:
	Luxembourg
2. Member <sup>1</sup>	2.1 Insert the name of the Member, both in the local language and in English:
	Commission de Surveillance du Secteur Financier (No English name - Free translation is Financial Sector Supervision Commission)
	2.2 Include relevant contact information, including postal address, telephone numbers, a link to the website and other relevant information:
	Contacts: Frédéric TABAK (Frederic.tabak@cssf.lu; +352 26251-2570) / Agathe PIGNON (agathe.pignon@cssf.lu; +352 26251 -2571) Address: 283, Route d'Arlon L-1150 Luxembourg Postal Address: L-2991 Luxembourg Website: www.cssf.lu
	2.3 Include the basis for establishment of the Member, as well as the legislation or regulations which provide the Member the authority/mandate with respect to audit regulation. Please describe with an appropriate level of detail the mission and responsibilities of the Member with respect to audit regulation:
	In the context of the transposition of the Directive 2006/43/CE, the CSSF has been formally appointed by the government by the law of 18 December 2009 on the audit profession as the public oversight authority for statutory auditors and audit firms in Luxembourg. In this respect, the CSSF assume the ultimate responsibility in the areas of  • approval and registration of statutory auditors and audit firms,  • adoption of standards on professional ethics, internal quality control of audit firms and auditing  • continuing education,  • quality assurance system
	<ul> <li>investigative and administrative disciplinary systems.</li> <li>The initial law of 2009 was replaced by the <u>law of 23<sup>rd</sup> of July 2016</u> which transposes the Amendments from Directive 2014/56/UE to the Directive 2006/43/CE and the option allowed by the EU Regulation 537/2014.</li> </ul>

<sup>&</sup>lt;sup>1</sup> In the case where there are two or more regulators from the same jurisdiction that have been approved according to Section 2.3 of the IFIAR Charter, they together are considered as one Member. In that case, regulators are requested to include information for <u>both organizations</u> in the Member Profile.



The only change in the mandate to the CSSF is the competence for the resolution of out-of-court complaint in relation to statutory audit of accounts. 2.4 Have there been any major changes to the Member's organization or to the governing legislation since completing last year's Member Profile? ☐ Yes **☑** No If yes, please describe these changes with an appropriate level of detail: N/A **Governing Body** Describe with an appropriate level of detail the current Composition and composition of the Member's governing body, including the ratio members between Board members who are independent from the audit profession and those who are not<sup>2</sup>. The audit profession includes, for example: audit firms, professional accountancy bodies and bodies or entities associated with the audit profession. **CSSF Board:** Chair: Isabelle GOUBIN 5 years (end 31.12.2022) - independent Vice-Chair: vacant Members: Daniel CROISE 5 years (end 29.02.2023) - not independent 5 years (end 31.05.2019) - independent Serge DE CILLIA Marny SCHMITZ 5 years (end 31.12.2022) - independent Camille THOMMES 5 years (end 14.12.2020) - independent Claude WIRION 5 years (end 30.04.2021) - independent **CSSF Executive Board:** Claude MARX 5 years (end 04.02.2021) - independent Françoise KAUTHEN-HENNICO 5 years (end 21.01.2021) - independent Jean-Pierre FABER 5 years (end 31.08.2021) - independent Marco ZWICK 5 years (end 31.08.2023) - independent Claude WAMPACH 5 years (end 31.12.2023) - independent 3.2 What are the eligibility criteria / requirements and composition requirements for the members of the governing body? The CSSF is governed by a Board of Directors which comprises seven

members appointed by the Government in Council for a period of five years. The senior executive authority of the CSSF is the Executive Board, composed of a Director General and four Directors appointed by the Grand

<sup>&</sup>lt;sup>2</sup> An individual is independent of the profession even if he is a CPA, Chartered Accountant, or holder of another equivalent qualification, as long as this individual is not employed by or affiliated to a registered audit firm, nor employed by or affiliated to of a professional accountancy body, nor employed by or affiliated to bodies or entities associated with the audit profession.



years. Members of totally independent 9 of the law of 23 D out measures and fulfilment of the CS	sal of the Government in Council for a period of five the Executive Board have civil servant status and are from the audit profession. In accordance with article ecember 1998 as amended, the Executive Board works takes decisions it deems useful and necessary for the SF's mission and for its organisation.
profession? The a	udit profession includes, for example: audit firms, untancy bodies and bodies or entities associated
□ Yes	☑ No
	question 3.3 is "No", is the majority of the members ody non-practitioner?
☑ Yes	□ No
	question 3.3 is "No", which safeguards are in place Member's overall independence from the audit
The members of the	e Executive Board are all non-practitioners.
Responsibilities of t	he non-executive Board members are very limited.
	striction or recusal process that is applicable to overning body of the Member who are current or actitioners?
□ Yes	☑ No
Does this include a	a "cooling-off" period for former auditors?
□ Yes	☑ No
If yes to either of t	he above, please describe:
N/A	
	e governing body, are members of the profession ember's organization (including in any inspections, el role)?
☑ Yes	☑ No
including the ratio	cribe their role with an appropriate level of detail, between those who are independent and those who levant function and whether such role includes rol authority:
The Consultative Co	ommittee for the Audit Profession
	ay seek the advice of the Consultative Committee for on, established by the Law of 18 December 2009



concerning the audit profession, on any draft law or Grand-ducal regulation related to statutory audits and the audit profession subject to the oversight of the CSSF.

The CSSF's Executive Board must seek an opinion of this consultative committee on any draft regulation of the CSSF related to statutory audits and the audit profession. Any of its members may refer the implementation or the application of the legislation regarding the oversight of the audit profession in its whole or for specific issues to the said committee. The external members of the consultative committee are appointed in accordance with Article 15-1 of the CSSF Law.

Members;

Philippe SERGIEL 4 years (end 31.12.2021) – not independent Serge DE CILLIA 4 years (end 31.12.2021) - independent Anouk AGNES 4 years (end 31.12.2021) - independent

Jean-Michel PACAUD 4 years (end 24.09.2020) – not independent Daniel CROISÉ 4 years (end 24.09.2020) – not independent

Anne-Sophie THEISSEN - independent

Claude WIRION - independent Yasmin GABRIEL - independent Daniel RUPPERT -independent

#### 4. Funding Arrangements

4.1 Describe the main funding arrangements of the Member, including the setting and approval of the budget and the fees, if any:

The CSSF's core operating costs are currently funded by the population the CSSF has under its supervision. Taxes received from the audit profession represent less than 10% of the total taxes collected by the CSSF.

4.2 Is the funding free from undue influence by the profession?

☑ Yes □ No

Please describe with an appropriate level of detail the safeguards in place to prevent undue influence by the profession:

The CSSF is responsible as the public oversight authority for statutory auditors and audit firms in Luxembourg, in addition, the CSSF acts concurrently as the financial supervisory authority in Luxembourg where it is responsible for the prudential supervision of credit institutions, stock exchanges, and securities markets, among other duties.

The CSSF is authorized to levy taxes on supervised persons and undertakings to cover its staff, financial and operating costs. The <u>Grand-ducal Regulation of 21 December 2017</u> lays down the amounts applicable and guarantees full financing of the operating costs.

The CSSF is subject to the control of the Court of Auditors (*Cour des comptes*) as to the appropriate use of the public financial participation it receives.



5.	Inspection System	5.1 Does the Member have the responsibility for recurring inspections of audit firms undertaking audits of public interest entities (PIEs)?  ☑ Yes □ No
		5.2 Is this responsibility undertaken directly or through oversight of inspection conducted by another organization?
		☑ Directly ☐ Through Oversight
		If through oversight of another organization, please describe with an appropriate level of detail the other organization, its relation to the Member, its role, and the arrangements for oversight:
		N/A
		5.3 Please describe with an appropriate level of detail the requirements and practices regarding the frequency of inspections:
		PIEs audit firms are subject to quality inspection at least every three years with the exception of the Big Four which are reviewed every year. Non-PIE audit firms are reviewed at least every six years.
6.	Audit and Financial Market	<ul> <li>6.1 Provide the number of audit firms subject to inspections. Include an indication of the number of public interest audits (PIEs) and other audits that fall under the Member's oversight or mandate.</li> <li>59 audit firms are subject to inspections out of which 11 perform audit of PIEs. As at December 31, 2018, there were an estimated 500 PIEs audits and 9.800 statutory audits for non-PIEs.</li> </ul>
		6.2 What are the sizes and market shares of each of the largest audit firms in the Member's jurisdiction?
		E&Y 19% Deloitte 14% KPMG 19% PWC 30%
7.	Main Other Responsibilities of the Member <u>within</u> the area of Audit Oversight	7.1 Please indicate whether the Member has responsibility for tasks other than Inspections within the area of Audit Oversight:  ☑ Registration/Licensing ☑ Audit and/or Ethics Standard Setting ☑ Permanent Education of Auditors
		☑ Permanent Education of Auditors ☑ Enforcement



☐ Other:	
please indicate whether t	e responsibility for <u>Registration/Licensing</u> , this responsibility is undertaken directly or gistration/Licensing conducted by another
☑ Directly	☐ Through Oversight
of detail. If through overs organization and its comp audit profession are in- description of the power	e the responsibility with an appropriate level sight, please indicate the name of the other position (i.e. whether practitioners from the volved in decision-making). Also give a s of the other organization and procedure e of the Member in these procedures.
	of the Law of $23^{\rm rd}$ July 2016, the CSSF shall
. ,	tle of 'réviseur d'entreprises (statutory auditor)' udit firm)' in accordance with Article 3 of this
(approved statutory audito audit firms) in accordance v (c) for the registration of au accordance with article 6 of (d) for the registration and third-country audit entities	registration of <i>réviseurs d'entreprises agréés</i> ors) and <i>cabinets de révision agréés</i> (approved with Articles 5 and 12 of this Law; udit firm approved in another Member state in f this law public oversight of third-country auditors and in accordance with Articles 57 and 58 of this
Law;	
Standard Setting, please undertaken directly or t	the responsibility for <u>Audit and/or Ethics</u> e indicate whether this responsibility is through oversight of Audit and/or Ethics ed by another organization?
☑ Directly	☐ Through Oversight
of detail. If through overs organization and its comp audit profession are in- description of the powers	e the responsibility with an appropriate level sight, please indicate the name of the other position (i.e. whether practitioners from the volved in decision-making). Also give a s of the other organization and procedures e of the Member in these procedures.
assume responsibility: (a) for the adoption of au referred to in Article 1(6) in (b) for the adoption of sta	o of the Law of 23 <sup>rd</sup> July 2016, the CSSF shall aditing standards in the area of the activities accordance with Article 33(2) of this Law; andards of professional ethics and standards uality control of <i>cabinets de révision agréés</i>



Auditors, please indica	the responsibility for Permanent Education ate whether this responsibility is undertake ersight of Permanent Education of Audito organization?	en
☑ Directly	☐ Through Oversight	
of detail. If through over organization and its co audit profession are description of the pow	ibe the responsibility with an appropriate leversight, please indicate the name of the otherposition (i.e. whether practitioners from the involved in decision-making). Also give ers of the other organization and procedure ole of the Member in these procedures.	er ne a
_	3.c of the Law of 23 <sup>rd</sup> July 2016, the CSSF sh the continuing education defined in article 10	
programmes of continuir	a <u>regulation</u> that specify the criteria that t ng education must satisfy in order to be taken in s of the application of this Law.	
·	ntinuing education requirements shall constitu hich may give rise to the sanctions mentioned Law.	
	s the responsibility for <u>Enforcement</u> , pleasesponsibility is undertaken directly or throug cation(s)?	
☑ Directly	☐ Through Referral	
and its composition profession are involved of the enforcement pov	se indicate the name of the other organization (i.e. whether practitioners from the audin in decision-making). Also give a description of the other organization and procedure of the Member in these procedures.	dit on
	3.e of the Law of 23 <sup>rd</sup> July 2016, the CSSF sh r the exercise of the power to impose sanctio ures:	
under paragraph 1 tow	anctions or administrative measures mention ard "réviseurs d'entreprises agréés" (approve oved audit firms or audit firms which have:	
	fringement of the legal or EU regulation 537/20 their applicative measures;	14



- (b) committed professional misconduct and negligence;
- (c) conducted themselves contrary to professional scrupulousness and dignity and in breach of honor and integrity;
- (d) refused to provide documents or other information requested, needed by the CSSF for the purpose of the application of this law and the regulation 537/2014;
- (e) provided documents or other information that prove to be incomplete, inaccurate or false;
- (f) impeded the exercise of the CSSF's powers of inspection and investigation;
- (g) not published on their website within four months of the end of each accounting year the transparency report prescribed by Article 13 of the regulation 537/2014;
- (h) not complied with the injunctions of the CSSF or accompanying measures pronounced according to paragraph 2, point a) or of article 42.

In case of infringements to this law or to the regulation 537/2014, the CSSF may pronounce a temporary prohibition of up to three years' duration, banning a member of an audit firm or a member of an administrative or management body of a public-interest entity from exercising functions in audit firms or public-interest entities.

In case of infringements to this law or to the regulation 537/2014, the CSSF may pronounce sanctions foreseen under points (e) to (g) of paragraph 1 toward natural or legal person having committed the infringement.

Sanctions and accompanying measures pronounced by the CSSF may be subject to appeal in accordance to article 46. The application of the sanction or accompanying measure is suspended during the delay for appeal and procedure.

# 7.6 If the Member has the responsibility for other tasks within the area of Audit Oversight, please describe with an appropriate level of detail:

According to article 36.4 of the Law of 23<sup>rd</sup> July 2016, the CSSF is competent for the resolution of out-of-court complaint relating to statutory audit. The CSSF may end a procedure at any time if it finds that any of the parties uses the procedure for other purposes than the search for an amicable settlement of the complaint. The procedure is not a mediation procedure within the meaning of the law of 24 February 2012 introducing the mediation in civil and commercial matters.

The CSSF's intervention shall be subject to the principles of impartiality, independence, transparency, expertise, effectiveness and fairness, referred to in Directive 2013/11/EU of the European Parliament and of the Council of 21 May 2013 on alternative dispute resolution for consumer disputes and amending Regulation (EC) No 2006/2004 and Directive 2009/22/EC (Directive on consumer ADR).



8. Main Other Responsibilities of the Member outside the area of Audit Oversight		8.1 Please describe with an appropriate level of detail whether the Member has responsibility for tasks outside the area of audit oversight such as Supervision of Financial Reporting or Securities Regulation:  In addition to its responsibilities as audit regulator, the CSSF acts currently
		as the financial supervisor authority in Luxembourg. As such, the CSSF is responsible for the prudential supervision of credit institutions, other professionals of the financial sector, undertakings for collective investments, pension funds, SICARs, securitisation vehicles issuing securities to the public on a continuous basis, stock exchanges, payment and securities settlement systems, operators of payment or securities settlement systems. It also supervises the securities markets.
9.	Major Events and Activities	9.1 Describe any recent major events and activities: